MEMORANDUM OF AGREEMENT BETWEEN THE FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION AND THE UNITED STATES DEPARTMENT OF THE ARMY

I. GENERAL

A. Purpose and Authority

(1) Section 404 of the Clean Water Act (CWA), 33 U.S.C. § 1344, authorizes the Secretary of the Army, acting through the Chief of Engineers, to regulate the discharge of dredged or fill material into waters of the United States. The South Atlantic Division of the United States Army Corps of Engineers (Corps), acting through the Jacksonville District, currently administers the Section 404 program in the State of Florida.

(2) Section 404(g) of the CWA, 33 U.S.C. § 1344(g), authorizes states, with approval from the United States Environmental Protection Agency (EPA), to assume authority to administer Section 404 of the CWA over certain waters of the United States. The EPA has promulgated regulations at 40 C.F.R. Part 233 outlining, among other things, its requirements for approving a state program.

(3) The State of Florida (State) is submitting its program for the assumption of the Section 404 program in compliance with the above-cited authorities. This Memorandum of Agreement (hereinafter "Agreement") between the State and the Corps fulfills the requirements of 40 C.F.R. § 233.14.

(4) The Florida Department of Environmental Protection (DEP), pursuant to Part IV of Chapter 373, Florida Statutes, is authorized to issue permits for regulated activities conducted in State regulated waters, including the discharge of dredged and fill material. The Secretary of DEP is given the authority to issue permits pursuant to Part IV of Chapter 373, Florida Statutes, and is the State official charged with administering the State 404 Program when assumed in accordance with 40 C.F.R. Part 233.

B. Effective Date and Revisions

(1) This Agreement shall be executed by DEP and the Corps and shall take effect at the time of EPA approval of the State 404 Program, which shall be the effective date published in the Federal Register.

(2) DEP and the Corps agree to maintain a high level of cooperation and coordination and to work in partnership to assure successful and effective implementation of Section 404 of the CWA.

(3) This Agreement, and procedures established in conformance with it, shall be reviewed periodically, or at least once every twelve months, by DEP and the Corps. Either

party may request in writing an amendment or modification to the Agreement. Amendments and modifications shall be in writing and shall be effective upon the signature of both parties and approval by EPA.

(4) This Agreement, and any amendments and modifications thereto, shall remain in effect until the State 404 Program authorization is modified in a manner that would affect this Agreement or is withdrawn by EPA pursuant to 40 C.F.R. § 233.53(b) or is voluntarily transferred by DEP to the Corps according to the criteria and procedures established in 40 C.F.R. § 233.53(a).

(5) In the event DEP proposes to transfer all or part of the State 404 Program to another State agency in accordance with 40 C.F.R. § 233.16, a new Memorandum of Agreement between the Corps and that State agency will be required.

II. WATERS TO BE RETAINED

TBD.

III. JOINT COORDINATION PROCEDURES

A. DEP and the Corps agree that when an application is received by either party, the application will be screened to determine if the proposed activity will occur within Corps retained waters, as identified in section III, above. The Corps will provide a retained-waters GIS layer to DEP. When a proposed activity falls within the GIS layer, DEP will forward the application to the Corps for a jurisdictional determination and advise the applicant to contact the Corps. Likewise, when a proposed activity falls outside the retained waters as shown in the GIS layer, the Corps will forward the application to DEP and advise the applicant to contact DEP.

B. For applications where both the Corps and DEP have Section 404 permitting authority due to the presence of both retained and assumable waters, the Corps will process the application for the retained waters and DEP will process the application for the assumed waters using the retained-waters GIS layer. DEP and the Corps may pursue joint public noticing or joint processing for such projects.

C. In accordance with Section 10 of the Rivers and Harbors Act (RHA), the Corps has regulatory jurisdiction over all obstructions and alterations of navigable waters of the United States, the construction of any structures in or over navigable waters of the United States, and any work affecting the course, location, condition, or capacity of navigable waters of the United States as defined in 33 C.F.R. Part 329. This includes permit authority under Section 10 of the RHA for those waters based solely on historic use (Section 10 historic waters) (Attachment X). While the Corps retains Section 10 authority over Section 10 historic waters, upon the effective date of this Agreement, the State assumes responsibility for Section 404 authority over Section 10 historic waters will require a permit from the Corps and DEP.

D. In areas where DEP has Section 404 permitting authority and the Corps has Section 10 permitting authority, DEP and the Corps agree to establish procedures to inform the public and maximize coordination as practicable. Within five days of receipt of an application under the State 404 Program for work in Section 10 historic waters, DEP agrees to provide the Corps a copy of the application. Additional coordination procedures between the Corps and DEP may include pre-application meetings, field visits, mitigation coordination, and enforcement and compliance coordination.

IV. EXISTING PERMITS AND PENDING PERMIT APPLICATIONS

A. Individual Permits

(1) The time limit for completing work authorized under a Department of the Army individual permit issued prior to the date of assumption for regulated activities in assumable waters (e.g., construction or placement of fill) will remain the expiration date stated in the permit instrument. In the event work is not completed by the expiration date, requests for authorization of uncompleted work shall be made to DEP for evaluation under the State 404 Program after the date of assumption.

(2) Requests for modifications of unexpired permits within assumed waters shall be made to the Corps after the date of assumption. The Corps shall review the request to determine whether the modification is likely to result in a significant increase in scope, in which case the Corps shall transfer the application to DEP for evaluation under the State 404 Program. General and special conditions of Department of the Army permits are effective indefinitely and any request to modify special conditions shall be made to the Corps.

B. General Permits

The time limit for completing the work under a Department of the Army general permit verified prior to the date of assumption for regulated activities in assumable waters will remain the expiration date stated in the permit and regulation. Requests for modifications of work verified under a general permit prior to expiration and after the date of assumption shall be made to DEP for evaluation under the State 404 Program. Work authorized by general permits verified prior to the date of State assumption in assumable waters shall remain in effect for the purposes of Section 404 after State assumption. These verifications shall continue to be effective for the original duration established by the Corps to include twelve months after expiration if work has commenced or is under contract to commence. After assumption, activities previously subject to a general permit and occurring within waters assumed by the State shall require a permit under the State 404 Program.

C. Records Transfer

Upon notification of program approval from EPA, the Corps will transfer to DEP any pending Section 404 program permit application files within the area of State assumed waters including requests for mitigation banks and in lieu fee programs where the mitigation bank, in

lieu fee project, or service area includes State assumed waters. Upon request by DEP, the Corps will provide copies of any permits for purposes of issuing new permits. Transfer methods shall be mutually agreed upon by DEP and the Corps.

V. REVIEW OF APPLICATIONS FOR STATE PROGRAM PERMITS

A. RHA Projects

The Corps reserves the right to review applications for permits to be issued under the State 404 Program for projects which may substantially impair the anchorage and navigation of navigable waters of the United States as defined by the RHA and the Corps' RHA implementing regulations at 33 C.F.R. Part 329, and projects involving discharges which could have an impact upon existing or proposed Corps projects.

B. Federal Projects

In accordance with Section 14 of the RHA (33 U.S.C. Part 408) (Section 408), the Corps has the authority to review requests for modification of Federal projects by non-Federal interests. Within five days of receipt, DEP agrees to provide the Corps a copy of all applications for activities that would modify, alter, or build upon an existing Federal project. Existing Federal projects are identified in Attachment X, which will be updated as necessary. Within five days of receipt from DEP, the Corps will notify DEP if the Corps' permission is required pursuant to Section 408, in which case the State agrees to either delay any final actions until Section 408 permission is granted or include a special condition in the permit requiring Section 408 permission prior to construction.

C. Emergency Permits

In accordance with 40 C.F.R. § 233.22(d), DEP shall contact the Corps to solicit comments pertaining to issuance of an emergency permit as soon as possible after the emergency permit is requested, but no later than the day of issuance of the emergency permit.

VI. COORDINATION OF MITIGATION BANKING

A. Interagency Review Team

DEP and the Corps agree that mitigation banking projects and in lieu fee programs, including service areas, wholly or partially within State assumed waters, shall be subject to review by an Interagency Review Team (IRT), consistent with the 404(b)(1) Guidelines, Subpart J. The IRT for such projects shall be co-chaired by DEP, or its delegate, and the Corps. EPA may participate on the IRT at EPA's discretion.

B. Corps Approval of Mitigation Banks Authorized under State 404 Program

The Corps may sign a mitigation bank or in-lieu fee program instrument approved under the State 404 Program to indicate that the Corps approves the use of the mitigation bank or inlieu fee program to provide compensatory mitigation, as appropriate, for federally-issued Section 404 permits.

VII. ENFORCEMENT

A. After the date of State assumption, the Corps will continue to perform compliance on all permits, mitigation banks, and in lieu fee projects / programs issued and approved prior to the date of State assumption.

B. The Corps will not be responsible for enforcing against unauthorized discharges of dredged and fill material in violation of the CWA which occur in waters assumed by the State after the effective date of this Agreement.

C. The Corps will retain those ongoing enforcement actions (unauthorized activities and noncompliance with permitted activities) in waters assumed by the State for violations which occurred and have not been resolved prior to the effective date of this Agreement. If there is an unusual circumstance concerning a violation, the parties to this Agreement may discuss the Corps transferring the case to DEP to pursue resolution of a violation. For those instances where the Corps resolves the enforcement action in assumed waters after the date of State assumption, the Corps will provide DEP a copy of the consent decree or settlement agreement. DEP will be responsible for issuing any after-the-fact permit, or any modification of an existing permit with a significant increase in scope for discharges in assumed waters for those cases retained and resolved by the Corps.

VIII. COMMUNICATION BETWEEN PARTIES

A. Communication and record sharing between the parties of this Agreement may be accomplished through electronic means.

B. Following execution of this Agreement, DEP and the Corps will meet to discuss issues related to State assumption. Such meetings will be held on a biweekly basis during the first six months of State assumption in order for the Corps and DEP to ensure effective coordination for those projects involving assumable and retained waters, pending actions transferred to the state, ongoing enforcement actions, and requests for modifications of permits.

IX. SIGNATURES

Florida Department of Environmental Protection

Date:	By:
Department of the Army	
Date:	By:

ATTACHMENT (to be referenced in waters to be retained section)

Jacksonville District Navigable Waters Lists

In Florida, Puerto Rico, and the U.S. Virgin Islands, the U.S. Army Corps of Engineers, Jacksonville District, exercises section 10 (of the Rivers and Harbors Act of 1899) regulatory jurisdiction over the Atlantic Ocean, Gulf of Mexico, and Caribbean Sea. Additionally, all or portions of tributaries to the above waters may also be subject to section 10 authority. However, complete lists of all rivers, streams, creeks, ponds, and lakes subject to Corps section 10 authority are not available. Below are lists of waters over which the Jacksonville District currently exercises regulatory jurisdiction under the authority of both section 10 of the Rivers and Harbors Act of 1899 and section 404 of the Clean Water Act on all or a portion of the listed water. The absence of a water on these lists does not mean it or a portion of it is not a navigable water. Likewise, the inclusion of a water on these lists is not meant to imply that the water is subject to section 10 authority in its entirety. All waters subject to the ebb and flow of the tide (tidal action) are navigable waters of the US, and many of the waters listed below have some portion that is subject to the ebb and flow of the tide. Inquiries concerning Department of the Army Permit requirements on these and other tributary streams and lakes not listed below should be submitted on a case-by case basis to the Regulatory Division, Jacksonville District.

The section 10 waters lists (below) from the Jacksonville District were compiled from multiple approved and draft navigability studies conducted during the 1970s and 1980s, and from local knowledge of tidally influenced waters. The District makes no claim that these lists are complete or completely accurate. These lists are for regulatory reference purposes only. They are not a substitute for a jurisdictional determination (JD). It is imperative that you contact the appropriate Regulatory Permit Section for a determination on whether the Corps is able to ascertain if a particular project falls within or outside of section 10 authority.

STATE OF FLORIDA

Rivers and Creeks

Acosta Creek Alafia River Alapaha River Alapahoochee River Alaqua Creek Alexander Springs Creek Alligator Creek Alligator Lake-Lake Gentry Canal Amelia River Anclote River Apalachicola River Arlington River Aucilla River Axle Creek Banana River **Barrentine Creek** Barron River Basin Creek Bayou Marcus Creek Bear Creek Bear Creek (Bay County) **Belcher** Canal **Bells** River

Bessey Creek **Big Davis Creek Big Fishweir Creek Big Juniper Creek Big Marco River Big Mud Creek Big Mulberry Branch Billy Creek** Black Creek Black Creek (Walton County) Black Water Creek Blackwater River Blind Creek **Blockhouse Creek** Blounts Branch Blue Creek Blue Hole Creek Blue Springs Run Bluff Branch **Boathouse Creek** Bogey Branch Boggy Creek Bonnet Creek Botts Creek

Bowlees Creek Box Branch **Boynton Canal** Braden River **Bradley Creek** Bray Creek Brick-Alligator Lake Canal Britt Creek Broad River Brothers River Broward Creek Broward River Browns Creek **Buck Creek Buckhorn Creek Bull Creek Bulow Creek** Bumble Bee Creek Burnt Mill Creek Butcher Pen Creek **Butler Creek** C-15 Canal C-17 Canal C-18 Canal

C-23 Canal C-24 Canal C-51 Canal Cabbage Creek Callaway Creek Caloosahatchee River Camp Branch Caney Branch Canoe Creek Capo Creek Carpenters Creek Carrabelle River Casa Cola Creek Cat Creek Cedar Creek Cedar Point Creek Cedar River **Cemetery Creek** Chassahowitzka River Chatham River Chattahoochee River Chicopit Bay Chipola River Choctawhatchee River Christopher Creek Clapboard Creek Clark Creek Clarkes Creek Clear Creek -Cocohatchee River Coldwater Creek Coon Lake-Lake Lizzie Canal Coral Gables Waterway **Cormorant Creek** Cow Creek **Cowhead Creek** Cracker Branch Cradle Creek Craig Creek Crane Creek Crooked Creek Crooked Creek (Martin County) Crooked River Crooked River (Franklin County) Cross Creek Cross Florida Barge Canal Crystal River **Cunningham Creek** Cut Creek Cypress Creek Danforth Creek Dania Cut-off canal Davs Creek Dead River (Kissimmee River) Dead River (Lake County, Florida) Dead River (Wakulla County) Dean Dead River DeBlieu Creek Deep Bottom Creek Deep Creek

Deer Creek Depot Creek **Dillaberry Branch Doctors Lake** Dog Branch Drummond Creek **Dunns Creek Durbin Creek** East Bay River East Creek East River Eau Gallie River Econfina Creek Econfina River Econlockhatchee River Egans Creek Eight Mile Creek Elbow Branch Elbow Creek Eleven Mile Creek Eph Creek Escambia River Estero River Etonia Creek Fakahatchee River Fenholloway River Fish Creek **Fisheating Creek** Fishing Creek Fitzpatrick Creek Five Mile Creek Flora Branch Forked Creek Fort George River Fourmile Creek Fox Cut Frazier Creek Garden Creek Get Out Creek **Ginhouse** Creek Goodbys Creeks Governor Creek Graham Creek Grog Branch Guano River **Gulley Creek** Haines Creek Half Creek Halifax River Hannah Mills Creek Harney River Harrison Creek Harry's Creek Hatchett Creek Hatchineha Canal Haulover Creek Haw Creek Haynes Creek Henderson Creek Highland Park Run Hillsboro Canal Hillsboro River

Hillsborough River **Hitchens** Creek Hog Creek Hogan Creek Hogpen Creek Holiday Harbor Holmes Creek Holmes Creek (Jackson County) Hominy Branch Homosassa River Honey Creek Hontoon Dead River Hopkins Creek Horseshoe Creek Hospital Creek Howard Creek Hudson Bayou Hulett Branch Huston River Ichetucknee River Imperial River Inconstantion Creek Indian Creek Indian Creek Indian River Indian River North Istokpoga Creek Jackson Canal Jackson Creek Jackson River Joe River Johnson Creek Johnson Creek (Gulf County) Johnson Slough Jolly River Jones Creek Jones Swamp Creek Julington Creek Juniper Creek Karen Canal Kendall Creek Kentner Creek Kentucky Branch **Kissimmee River** Krueger Creek L-40 Canal L-8 Canal Lafayette Creek Lake Ajay-Fells Cove Canal Lake Apopka-Beauclerc Canal Lake Ashby Canal Lake Center-Coon Lake Canal Lake Griffin-Yale Canal Lake Hart-Ajay Canal Lake Joel-Myrtle Canal Lake Joel-Trout Canal Lake Lizzie-Alligator Canal Lake Marion Creek Lake Mary Jane-Hart Canal Lake Myrtle-Mary Jane Canal Lake Okeechobee Rim Canal

Lake Okeechobee Waterway Lake Preston-Myrtle Canal Lake Worth Lagoon Lanceford Creek Lehigh Canal Leitner Creek Little Black Creek Little Cedar Creek Little Clapboard Creek Little Double Creek Little Econlockhatchee River Little Fishweir Creek Little Juniper Creek Little Manatee River Little Mud Creek Little Pottsburg Creek Little River (Biscavne Bay) Little River (Ochlockonee River) Little Rocky Creek Little Saint Marys River Little Trout River Little Wekiva River Little Withlacoochee River Lofton Creek Lolly Creek Long Branch Long Creek Lopez River Lostmans River Lower Sister Creek Loxahatchee River Lumber Creek Mainard Branch Manatee Creek Manatee River Marshall Creek Mason Branch Matanzas River McCovs Creek McCullough Creek McGirts Creek McQueen Creek Miami Canal Miami River Middle River Middle River (South and North Fork) Mill Branch Mill Log Creek Mills Creek Moccasin Branch Moccasin Slough Moncrief Creek Monroe Canal Moore's Creek Moore's Creek (Martin County) Morris Dead River Morrison Creek Moses Creek Moultrie Creek Mud Creek Murphy Creek

Myakka River Myakkahatchee Creek Nassau River New Castle Creek New River (Broward County) New River (Collier County) New River (Franklin County) New River (Pasco County) New River (Union/Bradford County) New River Canal off LO New Rose Creek Nichols Creek Ninemile Creek NN Creek Norris Dead River North Fork St. Lucie River North New River Canal **Ochlockonee River** Ocklawaha River Old Channel **Oldfield Creek** Oleta River **Open Creek** Orange Creek Orange Grove Branch Orange River Ortega River Pablo Creek Paines Branch Palatlakaha River Palm River Payne Creek Pea River Peace River Pecks Branch Pellicer Creek Perdido River Peters Branch Peters Creek Phelps Creek Philippi Creek Pine Barren Creek -Pine Log Creek Pinhook River Pithlachascotee River Plummer Creek Polly Creek Poncho Creek Pond Creek Poppleton Creek Porpoise Creek Pottsburg Creek Puckett Creek Pumpkin Hill Creek Rainbow River Red House Branch Reedy Creek **Ribault River Rice Creek Robinson Creek** Rock Springs Run

Rocky Creek Rocky Creek (Okaloosa/Walton) **Rodgers River** Rosalie Creek **Rushing Branch** Saint Sebastian River Salt Creek Salt Creek (Dixie County) Salt Run Salt Springs Run San Carlos Creek San Julian Creek San Sebastian River Sand Beach Branch Sandy Creek Sandy Run Santa Fe River Saul Creek Sawpit Creek Scipio Creek Scoggin Creek Shad Creek Shark River Shell Creek Shingle Creek Shipyard Creek Shired Creek Shoal River Short Canal Silver Glenn Springs Run Silversmith Creek Simms Creek Simpson Creek Sink Creek Sisters Creek Six Mile Creek Sixteen Mile Creek Smith Creek (Flagler) Smith Creek (St. Johns) Snake Creek Snell Creek Soap Creek Soldier Creek Soldier Creek (Escambia County) Sombrero Creek Sopchoppy River South Amelia River South Fork Black Creek South Fork St. Lucie River South Port Canal Spring Creek Spring Garden Creek Spring Warrior Creek Spruce Creek St Francis Dead River St. Cloud Canal St. Johns River St. Lucie Canal St. Lucie River St. Marks River St. Marys River

Steinhatchee River Stokes Creek Stranahan River Strawberry Creek Styles Creek Summer Haven River Suwannee River Sweetwater Creek Swimming Pen Creek Tarpon River **Taylor Creek** Telogia Creek Ten Mile Creek Terrapin Creek Thomas Creek Thomas Mill Run Three Otter Creek Tiger Creek Tocoi Creek **Tolomato River**

Adams Lake Alligator Lake Blue Cypress Lake Blue Lagoon Brick Lake Cherry Lake Clark Lake Clear Lake Coon Lake Crescent Lake Cypress Lake Dead Lakes Deer Point Lake Doctors Lake Dumfoundling Bay East Lake Tohopekaliga Fells Cove Horseshoe Mud Lake Kimball Lake Lake Aiav Lake Apopka Lake Ashby Lake Beauclair Lake Beresford Lake Carlton Lake Center Lake Cone Lake Dexter Lake Dora Lake Emma Lake Eustis Lake Florence Lake Gentry Lake George Lake Griffin

Tomoka River Trout -Coon Lake Canal Trout Creek Trout River **Turkey Creek** Turkey Creek (Okaloosa County) **Turner River** Upper Sister Creek Waccasassa River Wacissa River Wakulla River Walker creek Wares Creek Warf Creek Warner Creek Weeki Wachee River Wekiva River Weohvakapka Creek West Branch West Palm Beach Canal

West Run Cracker Branch Wetappo Creek Whitney River Whittenhorse Creek Williamson Creek Willoughby Creek Wills Branch Withlacoochee River (central Florida) Withlacoochee River (north Florida) Woodruff Creek Wrights Creek Wrights Creek (Walton County) Ximanies Creek Yellow River Ziegler Dead River

Lakes

Lake Harney Lake Harris Lake Hart Lake Hatchineha Lake Hell 'n Blazes also called Lake Hellen Blazes or Lake Helen Blazes Lake Ida Lake Istokpoga Lake Jackson Lake Jessup Lake Jesup Lake Joel Lake Kissimmee Lake Lizzie Lake Louisa Lake Lucy Lake Manatee Lake Manatee (Manatee County) Lake Mangonia Lake Marion Lake Mary Jane Lake Minnehaha Lake Minneola Lake Monroe Lake Myrtle Lake Nellie Lake Okeechobee Lake Ola Lake Osborne Lake Poinsett Lake Powell Lake Preston Lake Rosalie Lake Rousseau

Lake Santa Fe Lake Seminole (Gadsden, Jackson Counties) Lake Seminole (Leon County) Lake Seminole (Pinellas County) Lake Susan Lake Talquin Lake Tarpon Lake Thonotosassa Lake Tohopekaliga Lake Washington Lake Weohvakapka Lake Wimico Lake Winder Lake Woodruff Lake Yale Little Lake George Little Lake Harris Little Lake Santa Fe Little Sawarass Lake Lochloosa Lake Loughman Lake Marco Lake Maul Lake Mud Lake Orange Lake Puzzle Lake Rodman Reservoir Ruth Lake Salt Lake Sawgrass Lake Silver Lake Spring Garden Lake Stagger Mud Lake Tick Island Mud Lake

Tiger Lake Trout Lake Tsala Apopka Lake

Ward Lake Ward Lake (Manatee County)